

Associated Public-Safety Communications Officers, Inc.

It's a privilege to belong to A P C O

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March 17, 1971

TO: Chapter Presidents, Chapter Secretaries, National
Executive Committee Members, and All Standing
Committee Chairmen

FROM: Bernard Flood, President

SUBJECT: Activity Report 1971-72

Since my last report, I have travelled to Torrance, California, Jacksonville, Florida, Fairfax, Virginia, Rosemont (Chicago), Illinois, Chicago, Illinois, Des Moines, Iowa, Macon, Georgia, and Sacramento, California on APCO business.

On January 15th, I went to Torrance, California to attend a Southern California (CPRA) Chapter Meeting. My participation in the meeting was telling the group about our plans, problems, and requirements (as I foresee them) for the present and near future. The meeting was well attended by CPRA Members.

From January 21st thru 23rd, I travelled to Jacksonville, Florida to attend a Florida Chapter Meeting. After barely surviving a CCC Breakfast, I talked to the Florida group about the activities within APCO. This meeting was very well attended, and a fine program was scheduled. The meeting broke up into three separate groups for workshop sessions later in the day. The groups were oriented towards dispatchers, technicians, and managers (3 groups.)

From February 2nd thru 4th, I was in Washington, D. C. and Fairfax, Virginia. On February 3rd, President-Elect, Bill Lee, and I, met with John McCue, Joe Brumbaugh, and Emmett Kitchen concerning APCO frequency coordination problems. The meeting was arranged because the FCC has expressed concern about APCO's failure to provide adequate frequency coordination in certain parts of the country. The 3 areas of major complaints are: undue delays in processing coordination requests; refusal to coordinate special emergency requests within 30 KC of police frequency; failure to coordinate requests for mobile transmitters on the inter-system (155:370 MHz) channel.

As pointed out previously, the FCC is still receiving a number of complaints that some APCO Coordinators are not processing coordination requests in a reasonable period of time. Sometimes the delays are in excess of two (2) months. Admittedly, this is a fairly long time to process normal (uncomplicated) frequency coordination applications.

The FCC also reports that Frequency Coordinators in many of our Chapters are refusing to coordinate the special emergency radio frequency channel applications. These are the applications that are within 30 kHz of a police radio channel. The main complaint seems to be that the Chapter Coordinators have their hands full coordinating the public safety (non-special emergency) frequency requests and cannot take care of the special emergency requests too. Recognizing that our coordinators have a time limitation problem, and our obligation to the police radio services to protect the frequencies that they are operating on (those within 30 kHz and 75 miles of the special emergency channels requested) the FCC has looked to APCO to coordinate these frequencies.

Bill and I were advised that if APCO would not take the leadership in this area--the FCC--would look to some other coordinating agency to do the job, or to approve the special emergency license applications without coordination.

After a considerable amount of discussion on the special emergency problems, I informed the FCC officials that APCO would take the responsibility for frequency coordination of the special emergency frequencies throughout the country. In doing this, I told them we probably would appoint a national frequency coordinator who would have the responsibility of coordinating all special emergency frequency applications that were within 30 kHz and 75 miles of the police channels. I informed the officials that APCO would, no doubt, have to charge a processing fee for this work. The reason for the fee would be due to the number of long distance telephone calls, computer access time, etc. for the work involved in coordinating the application. At the present time, it appears that \$35. per application will be the fee. The actual amount--if it is not the \$35. per application--will be determined at our next Officers meeting, which will be at the Western Regional Conference in Denver next week.

In a number of states, the radio frequency 155.370 MHz is used for inter-system communications. The original intent of the use of this channel was that when officers traveled away from their jurisdiction--into foreign jurisdictions--they would be able to communicate with the law enforcement offices in the area they were traveling in. Eventually, this channel became used almost entirely for point-to-point, base-to-base communications. This meant that the mobile communications feature was pushed into the background--in many instances it was eliminated entirely.

It seems now that when law enforcement agencies attempt to license mobiles on this frequency in certain areas of the country, the frequency coordinators refuse to coordinate the request; that is, they are trying to protect

the point-to-point feature of the system by not coordinating mobiles to be licensed on the frequency. Now, the FCC is not in sympathy with this practice, and again, they indicate that if the frequency coordinators continue to refuse to coordinate mobiles on this frequency, they will approve all requests without necessity of coordination. I do not think this will be in the best interest of APCO. Accordingly, we have to make changes to bring our practices in line with what the original intent was with the inter-system radio channel.

We hope to complete our planning on establishing a national frequency coordinator for the special emergency radio frequency requests next week. Bill Lee and I have an appointment to meet with FCC officials in Washington on April 8th to explain our program to them and hopefully get their approval to our approach to the problem. When the program is approved, I will ask that it be published in the Bulletin so that everyone will know how we are handling the Special Emergency Frequency Applications. A safeguard is built into the process, so that final approval still will lie with the Chapter coordinator-- providing the coordinator has a demonstrated interest in the special emergency frequencies.

On February 4th, Bill Lee and I attended the Virginia Chapter Meeting in Fairfax. In spite of a heavy snow storm the meeting was well attended. In addition to my short talk, Roger Reinke, from IACP, discussed the effects that the FCC's proposal for further rule making in Docket No. 18261, would have on police radio users. A very interesting talk was also given about the use of LEAA funds in the State of Virginia.

On February 11th and 12th, I went to Rosemont, Illinois to meet with the Illinois Chapter. Rosemont is several miles away from Chicago's O'Hare Airport. Officials from the FCC's Spectrum Management Project Team were at the meeting, and I had the opportunity to discuss their Chicago area program with them. This is the Spectrum Management Program that is going to be the pilot program set up in the Chicago area. Ostensibly, the Program will be expanded to the remaining portions of the nation once the mechanics are worked out in the Chicago area.

Chapter President, Bob Hajek, informed me that the Illinois Chapter was going to make a pitch for the 1972 Great Lakes Regional Conference. Bob was quite enthused about this, and wanted to get the planning going right away so that the '72 Conference would be a successful one. Bob also mentioned the possibility of the Illinois Chapter bidding for another National Conference in the near future....I think this is splendid!

While talking with Mr. Will McGibbon, who has the responsibility of getting the FCC's Spectrum Management Program started in the Chicago area, I became convinced that it would be to APCO's benefit if he could talk to our National Officers and Illinois Chapter Officials about the program. I felt this would be beneficial because of the many unknowns involved with the new way the FCC will be coordinating frequencies in the Chicago area, as spelled out in Docket No. 19150. I advised Mr. McGibbon that the Officers would be meeting in Chicago on February 22nd and 23rd for a Project III Steering Committee Meeting. I asked him if he could attend a special evening meeting attended by the Officers, Illinois Chapter Officials, and other interested public safety people. I told Mr. McGibbon that there was some apprehension and questions that we felt needed answering, and perhaps he could best do it for us. Mr. McGibbon told me that he would be traveling from Washington to San Francisco at that time, and would try and attend such a meeting.

On Tuesday, February 23rd, the evening meeting was held at the Ascot House Hotel in Chicago. About 30 interested parties were in attendance at the meeting and questions concerning the FCC's Docket No. 19150 were directed toward Mr. McGibbon. Later, the FCC's proposed rule making on Docket No. 18261 was discussed, with recommendations that APCO, and our affected Chapters, file comments supporting portions of the proposed rule making, and opposing other portions. I believe, in every respect, the meeting was quite successful.

On February 24th, I went from Chicago to West Des Moines, Iowa to attend the Iowa Chapter meeting. The Chapter had a very excellent turn out of APCO and non-APCO members. The meeting theme was geared toward the use of computers in law enforcement work today. It was quite evident that the subject matter covered in this area was a big drawing card for the meeting. On February 25th, I returned to Phoenix.

On March 2nd, I went to Macon, Georgia to address a Georgia Chapter meeting. I lost my voice the night before the meeting, so I was not able to talk very long the following day...this was probably best for those in attendance at the meeting. The meeting was well attended by Chapter Members and other public safety people.

While at the Georgia meeting, I met with some of the officials and discussed their frequency coordination problems with them. The Georgia Chapter now has its own frequency coordinator; coordination work was previously performed by the Florida Chapter Frequency Coordinator. It looks like Georgia officials are getting their frequency coordination efforts off the ground in the right direction. APCO is supplying as much assistance as we possibly can.

On March 10th and 11th, I was in Sacramento, California to meet with the 1971 National Conference Committee and to attend a Northern California Chapter Meeting. The 1971 Conference Committee members have their work cut out for them, but it is plain to see that the Conference is going to be a smashing success. Already they have 82 exhibit booths obligated. A decision was made at the meeting to obligate APCO for another exhibit area so that more booths could be provided for. At the rate the Conference Committee is going, 100 exhibit booths is not impossible.

On Friday, March 12th, I attended an Arizona Chapter Meeting in Scottsdale, Arizona. This meeting was also well attended, and I advised the Chapter members of what the National Organization has been doing.

Your APCO organization has been quite active with respect to the FCC's proposed further rule-making in Docket No. 18261. Most of you know, that the FCC intends to take a couple of UHF TV Channels in each of the 10 major metropolitan areas and make the frequencies in these channel spaces available for use by the land mobile users--public safety and non-public safety alike. Last August, President-Elect, Bill Lee, and I, met with the Land Mobile Communications Council (APCO is a Member) and we discussed the FCC's proposed actions in this area to a great extent. After all of the discussion was over, the Land Mobile Communications Council agreed that when the allocations were made by the FCC, the Public Safety Radio Services should receive 42 of the 120 channels that will be available from each TV channel used. The FCC has adopted nearly every recommendation that the LMCC group made--except the recommendation on the number of channels to be assigned to each group, and several other less critical items.

The FCC--in their notice of further proposed rule making--has said that 34 of the 120 channels made available by each TV channel space was going to be allocated to the public safety radio services. This would mean each of the ten areas would receive 68 additional channels. In addition, several other areas of proposed rule making in this matter was brought out which APCO does not concur with.

APCO's replies to the FCC in this matter were discussed at great length with Ivan Wilenken, Chairman of our Public Safety Planning Committee. Ivan's Committee had the responsibility of putting together the reply comments to the FCC. In addition, I wrote letters to the Chapter Officials in the 10 areas affected by the proposed action, as well as the Directors of the State Planning Agencies (LEAA Funding) that had the responsibility for approving requests for funding for communications equipment in these areas. I pointed out the portions of the proposed rule making where I personally thought a problem existed and recommended that these people also file reply comments on this action. I am very pleased to see the number of replies that have been filed by APCO Chapters and other public safety officials on this matter. Your National APCO Organization's filing on this matter was a very good one. Ivan and our attorney, Joe Kittner, are to be complimented on the fine job done.

It seems that the FCC is issuing proposed rule makings at a very rapid rate now. We hardly have time to keep up with everything that is happening in this area. Many of you saw the APCO filing in Docket No. 19086 (non-voice emissions) in the February Bulletin issue. We are now faced with the need to prepare reply comments in Docket No. 19150--the Spectrum Management Program in the Chicago area.

In Docket No. 19150, we are faced with the problem of trying to understand just how everything will work; recognizing that some drastic changes will have to be made in coordination procedures in some of the major metropolitan areas to make the frequencies more usable; yet, protect the public safety radio systems that are in existence today in these areas. What we're really saying is that we realize that some drastic changes have to be made, but we fear some of the changes because we don't know yet just how they will work or just what the end result will be for the public safety users. On the one hand, we see ourselves in great competition with the other land mobile users--on an economic basis--and on the other hand, we have been one of the organizations yelling the loudest that the FCC has to take more positive actions in the coordination area. Talk about a dilemma!

The actions of Docket No. 19150 only affect the Chicago area at this time. However, it is easy to see that whatever comes out of the Chicago area--once the Spectrum Management Team gets in operation--will spread to the other major population areas of the country. That is why it is essential that all chapters study Docket No. 19150, and make your comments known to the FCC in the form of a filing from the Chapter. This Docket can have one of the greatest effects on the total frequency coordination picture that has ever happened; we want to make sure it is the right effect for the public safety users.

Another Docket that APCO is working on at this time is Docket No. 19149, which pertains to the use of those radio frequencies below 25 MHz. This involves a number of police frequencies, and we hope, the inter-zone radio frequencies. The FCC, in this Docket, is proposing to allow different types of emission on these channels. I have asked Ivan Wilenken to prepare reply comments requesting that the inter-zone frequencies be opened up for use on A1, A3 and A4 emission so that we can use the inter-zone frequencies for radio teletype, radio facsimile, and radio telephone type operations.

APCO is also preparing comments to the FCC supporting the Hazeltine Petition for Rule Making to make certain channels in the industrial-scientific-medical radio service available to all land mobile user organizations for automatic vehicle monitoring (car locator systems) service. Our good friend, Fred Link, has asked that APCO support this measure, and after carefully studying the proposal I asked Ivan to prepare a supporting filing on those points we felt APCO could support.

Work on the frequency coordinator's manual is rapidly coming to an end. Hopefully, the finished product will be available for distribution next month. We have produced a limited number of copies for distribution to a number of key officials (FCC, IACP, etc.) asking for comments and approval before we make the final printing. This is the completion of a project that was started when Cecil Ratliff was President and was very capably handled by Eddie Simon of CPRA and his special committee. They are to be congratulated on a fine job.

Our project to prepare a Police Tele-Communications System Planning Manual (Project III, Phase 3) is also nearing completion. The final Steering Committee Meeting will be held in Denver next week. The camera ready copy will then be turned over to LEAA Officials at the Western Regional Conference. This is the completion of the Project that has demanded much time from your Officers and other willing APCO supporters. I believe all of these dedicated APCO workers deserve the thanks of all of our Chapters. I am certainly pleased in the way they performed on this project.

Progress on several other projects will be reviewed in Denver next week. Our special committee to prepare a Conference Chairman's Kit has the preliminary draft of their proposed Manual completed. The draft will be reviewed by the Officers, the 1971 National Conference Committee (all but one of the Chairmen will be in attendance at Denver), and other key APCO members who have experience in this area. Hopefully, work on the entire kit will be completed in the next several months.

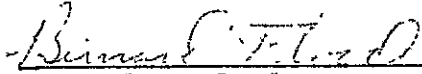
As previously mentioned, our work in preparing the National Special Emergency Radio Service Coordinating Program will also be reviewed at the Denver meeting. A great amount of work lies in front of us this next week.

I had hoped to have copies of all the proposed resolutions ready for distribution to the Chapters by now. Unfortunately, the press of business in many areas has prevented us from getting them out yet. I am still hoping to be able to get them finished in time for discussion at the Western Regional Conference and subsequent Regional Conferences.

Three of the resolutions have already been published in a couple of our monthly Bulletins. A number of other resolutions will be coming out in the March issue of the Bulletin; however, this is not the final form that these resolutions will appear in. We felt it was necessary to get the resolutions in front of the members for consideration, so we put them in the Bulletin anyway. The wording will change on subsequent copies of these resolutions that are in the March Bulletin issue, but the intent will be essentially the same. I will mail copies of all resolutions to Chapter officials when they are completed. Hopefully, I will also be able to prepare something to present my viewpoints on the resolution.

For your information I am enclosing a copy of the Audit Report prepared for Bill Gamble covering the Finances of APCO through December 31st. I do hope to have more information available to send to you on the finances of the organization in my next monthly report.

This concludes my report Number 71-2.



Bernard H. Flood
President

BHF/sm
Attachment

ASSOCIATED PUBLIC-SAFETY
COMMUNICATIONS OFFICERS, INC.
BULLETIN FUND
STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS
FOR THE SIX MONTHS ENDED DECEMBER 31, 1970

Cash Balance July 1, 1970

First National Bank, New Smyrna Beach, Fla. \$4,327.76

CASH RECEIPTS:

Bulletin Advertising	\$ 16,332.00
Bulletin Subscriptions	4,720.15
A P C O Manual Receipts	986.85
Ten Signal Receipts	115.90
Phase Two Reports	<u>130.00</u>

TOTAL CASH RECEIPTS	22,284.90
	<u>26,612.66</u>

CASH DISBURSEMENTS:

Salary-Editor	\$ 1,200.00
Office Rent	300.00
Automobile Allowance	<u>300.00</u> 1,800.00
Printing Bulletin	12,749.26
Printing Manual	2,174.53
Payroll Taxes	57.60
Bulletin Mailing & Handling	948.67
Secretary Service	140.00
Postage	747.67
Telephone	291.99
Advertising Commissions	41.75
Other Bulletin Expenses	306.67
Conference Registration Fees	120.00
Audit	200.00
Editors Commission	<u>2,603.67</u>

TOTAL CASH DISBURSEMENTS	22,181.81
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Cash Balance December 31, 1970

First National Bank, New Smyrna Beach, Fla. \$ 4,430.85

ASSOCIATED PUBLIC-SAFETY
COMMUNICATIONS OFFICERS, INC.
STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS
FOR THE SIX MONTHS ENDED DECEMBER 31, 1970

CASH BALANCE July 1, 1970

Mellon Nat'l Bank, Pittsburgh, Pa.	
Checking Account	19,734.83
Saving Account	<u>2,519.94</u>
	22,254.77

CASH RECEIPTS:

Membership Dues	7,478.25
Intern'l Chiefs of Police	5,400.00
Refund Printing	661.25
Refund Past Presidents Advance	500.00
Emblem Pins & Ties	131.00
Refund Conference Advance '70	500.00
Conference 1970	14,964.64
Refund Project #3 Advance	<u>3,162.38</u>

TOTAL RECEIPTS

32,797.52
55,052.29

CASH DISBURSEMENTS:

Legal Fees	4,767.84
Meetings, Travel & Expense	3,953.26
Advance To Project #3	2,910.07
Awards To Officers	493.10
Conference Expense - 1970	1,602.96
Conference Expense - 1971	318.33
Conference Expense - 1972	273.40
Conference Advance - 1972	500.00
Membership Dues & Subscriptions	317.40
Past President Pins	600.00
Expense Advance Sec'y-Treas.	500.00
→ Travel Advance President	300.00
Members Subscriptions Bulletin	4,502.00
Secretary-Treasurer Office:	
Secretary Treasurer	300.00
Telephone	976.55
Postage	559.30
Printing	2,229.88
Audit	<u>250.00</u>
	4,315.73

TOTAL DISBURSEMENTS

25,354.09

CASH BALANCE December 31, 1970

Mellon Nat'l Bank, Pittsburgh, Pa.	
Checking Accounts	27,178.26
Saving Account	<u>2,519.94</u>
TOTAL CASH	29,698.20

29,698.20